



## **Section 106 Obligations – Justification Paper for Education Contributions – W/22/00201/OUT**

This justification paper has been written by the Sufficiency and Place Planning Team at Worcestershire Children First to provide evidence as to why there is a need within Droitwich Education Planning Area for contributions towards education infrastructure from Section 106 (S106) obligation from the proposed development W/22/00201/OUT, Land North of Droitwich Spa, Droitwich, for a housing development to erect one hundred and two (102) dwelling houses. Firstly, the paper will provide a brief outline on the make-up of the educational infrastructure within the Droitwich EPA before providing a more detailed account of the evidence for First/Primary, High/Secondary and Special Educational Needs and Disability (SEND) School contributions, respectively.

Droitwich Spa has two (2) educational tier structures within the education planning area (EPA), the majority of schools operate within a three-tier structure with first schools incorporating year groups reception (R) to year four (4), middle schools year five (5) to year seven (7), and a high school year eight (8) to eleven (11). There are a few primary schools in the Droitwich EPA incorporating year groups Reception (R) to Year six (6). In this instance the catchment school for the development is a primary school.

### **First/Primary Education Phase Contribution Justification**

The primary pupil yield generated by the proposed development will equate to thirty-five (35) primary aged pupils, an average of five (5) pupils per year group (Reception to Year six (6)). There is the possibility that more pupils will enter into one year group disproportionately compared with others. Therefore, if any year groups are showing a higher pupil intake than the Pupil Admission Number (PAN) (over subscription) a contribution will be required.

Hampton Lovett is a rural village that sits at the outskirts of Droitwich Spa Town in the Wychavon district and sits in close proximity to Hampton Lovett Industrial Estate. The Department for Education places a duty on Local Authorities to make free travel arrangements available to compulsory school age (five to sixteen (5 – 16)) pupils if their nearest school is beyond two (2) miles<sup>1</sup> (below age eight (8)), therefore the walking distance for children under the age of eight (8) years of age to school is also two (2) miles.

The catchment school for the development (W/22/00201/OUT) is Cutnall Green CE Primary School. It is assumed that all children from the proposed development will attend the catchment school. Cutnall Green CE Primary School is two-point-two (2.2) miles from the development (greater than two (2) mile walking distance), Westlands First School has been deemed as related as it is closer to this proposed development (zero-point-nine (0.9) miles) and the assumption is that some children from this development will attend Westlands First School due to its locality to the development. Information provided by the Education Transport Team has confirmed that there is no safe walking route from the proposed development to either school. As per the Worcestershire Education Planning Obligations Policy 2020, the county council will identify schools that are considered directly related to the development that are located within a safe walking route. Although neither Cutnall Green CE Primary

<sup>1</sup> Based on DFE Guidance on home to school travel and transport (July 2014)

nor Westlands First Schools have safe walking routes from the development they have still been considered related as they will have a likely demand from families moving onto the development. In addition, a contribution may be requested for school transport from this development, requested from the Transport Dept.

Cutnall Green CE Primary School has a (PAN) of twenty-six (26) totalling a capacity of one hundred and fifty-six (156) total places. At the time of writing the education impact assessment (22/02/22), the number of children on roll (NOR) within Cutnall Green CE Primary School was as follows:

### **Cutnall Green CE Primary**

Number on Roll by Year Group (October 2021 school census)

School	Reception	Year 1	Year 2	Year 3	Year 4	Year 5 / 6	TOTAL
Cutnall Green CE Primary	20	27	25	17	25	20	<b>134</b>

On initial assessment (22/02/22) of the number of pupils on roll in the largest year group against the published admission number, Year groups one (1), two (2) and four (4) were nearing capacity or full.

A more detailed assessment determines that there is insufficient capacity to accommodate the five (5) pupils per year group that are expected to be generated from the proposed development in three (3) out of seven (7) year groups.

At time of initial assessment (22/02/22), the forecasted figures for Cutnall Green CE Primary for September 2022 (actual October 2022 census data is due early December) were as follows:

Forecast Number on Roll 2022 by Year Group (forecasted based on five (5) year average)

School	Reception	Year 1	Year 2	Year 3	Year 4	Year 5 / 6	TOTAL
Cutnall Green CE Primary	30	20	28	23	17	13	<b>131</b>

The pupil forecast at Cutnall Green CE Primary School remain consistently high in lower year groups, with year groups reception, two (2) and three (3) showing over PAN.

Year Group numbers on roll in Years Five and Six (5 and 6) are lower, Cutnall Green became a Primary School in September 2017 extending the age range to retain Years Five and Six (5 and 6). Not all pupils remain at the school, as Droitwich Education Planning Area (EPA) is predominantly a three tier (First / Middle / High education system. Most children living in the Droitwich EPA attend a Middle School from Year five to seven (5 – 7). On average thirty-eight percent (38%) of pupils stay on to Year five and six (5 and 6) at the school. The school only currently have five (5) classrooms, as Years five and six (5 and 6) share a space, therefore the total number of places available in Years five and six (5 and 6) combined is twenty-six (26) places.

### **Known children:**

2022 data shows that there are seventeen (17) known children due to start Reception year group living in the catchment area of Cutnall Green CE Primary School.

<b>Known children starting reception in the September (figures from 2021)</b>					
2020	2021	2022	2023	2024	2025
4	9	13	11	14	<b>No Data</b>
<b>Known children starting reception in the September (figures from 2022)</b>					
2020	2021	2022	2023	2024	2025
5	11	<b>17</b>	<b>15</b>	<b>18</b>	<b>21</b>

As seen when comparing known children figures received from NHS from last year and this year, the known children numbers are increasing year on year.

It is assumed that all children will be attending the local first or primary school as their catchment area school. Cutnall Green CE Primary School's admissions criteria prioritises pupils from catchment first. In previous years however a large proportion of the school intake has come from neighbouring catchments.

Previous to 2022, a large proportion of Cutnall Green CE Primary School's pupil population came from out of catchment, from the Droitwich Town area (seventy-five percent (75%)), with a majority coming from Westlands First School (thirty-one percent (31%)), Chawson First School (twenty-six percent (26%)) and St Peter's CE Academy (fifteen percent (15%)) catchments.

Westlands First School has a sixty (60) PAN which takes majority of students from in its catchment area (eighty-two percent (82%)). In September 2022, the school admitted forty-six (46) pupils into the Reception (R) year group, all subsequent year groups show a similar level of occupation as seen below:

**Westlands First School (2022 Forecast, five (5) year average not inclusive of new housing)**

Year	Reception	Year 1	Year 2	Year 3	Year 4	TOTAL
2022	46	44	48	49	31	<b>218</b>
2023	36	36	44	49	50	<b>215</b>
2024	27	36	36	45	50	<b>194</b>
2025	29	27	36	37	46	<b>175</b>

On initial assessment it appears there is enough space to allow for pushback of children from outside of the Cutnall Green CE Primary catchment into Westlands First School. However, there is an increase in the number of known children throughout Droitwich town above the current combined PAN of the primary/first schools within the area. The table below shows the current known children within Droitwich Spa Town by school catchment per year that they will start Reception year. To note, these children are currently living within Droitwich Town.

Catchment School	PAN	2023	2024	2025
Cutnall Green CE Primary*	26	13	13	14
Chawson First	90	111	110	133
St Joseph's Catholic Primary#	30	0	0	0
St Peter's CE Academy	90	104	106	94
Westlands First	60	68	49	56
Shared St Peter's and Chawson	N/A	7	7	9
<b>Total</b>	<b>296</b>	<b>303</b>	<b>285</b>	<b>306</b>
<b>Deficit/Surplus Space</b>		<b>-7</b>	<b>+11</b>	<b>-10</b>

\* Catchment School

# St Joseph's Catholic Primary does not have a catchment area; therefore, it doesn't have its own known children, zeroing this prevents double counting.

Even with the push back to Westlands, Chawson and St Peters, there are insufficient Reception school places within these schools to accommodate the known children due to start school in 2023 and 2025. In 2024 there are only eleven (11) places forecast as surplus.

Furthermore, Worcestershire County Council aim to retain a five percent (5%) operational surplus of spaces available across an EPA for in year admissions and migration into EPAs to allow places to be offered within a reasonable distance. The total current combined Reception PAN for the Droitwich EPA is four hundred and four (404), to retain a five percent (5%) surplus of places equates to twenty-one (21) places per year group. As seen above, there is a deficit of places at present across the town centre schools, meaning there is no spare capacity for in year movement or migration. This is also a

limiting factor on parental preference, meaning any new families moving to Droitwich will need to travel outside of the town to find a place. The Local Authority is likely to have to fund the travel to the next nearest school.

As per the original assessment a middle school, years five to seven, contribution is not required. Therefore, based on all the above information a contribution towards years Reception to four will be required.

N = The gross number of dwellings on the development excluding Social and Affordable Rent housing, and one (1) bed dwellings.

*Please note, Intermediate Rent, Rent to Buy, Affordable Housing and Self-Build housing are inclusive.*

First School (Years Reception to four (R to 4)) Contribution required: Four hundred and fifty-one thousand, five hundred and fifty pounds (£451,550)

To provide additional education facilities at a Cutnall Green CE Primary School, Year Reception to Four (R to 4).

(Number of Liable Dwellings X Pupil Product multiplier for Primary X Number of Year Groups X Percentage of Children without an Education and Health Care Plan (EHCP)) (Rounded up to the nearest integer) X Cost Per Primary Pupil Place

$(N \times 0.05 \times 5 \times 0.97)$  (rounded up to a whole number) x £18,062

$102 \times 0.05 = 5.1 \times 5 = 25.5 \times 0.97 = 24.735 = 25 \times £18,062 = £451,550$

## **High/Secondary Education Phase Contribution Justification**

Secondary pupil yield generated by the proposed development will equate to twenty (20) secondary aged pupils, which breaks down to an average of four (4) pupils per year group. There is the possibility that more pupils will enter one year group disproportionately compared with others. Therefore, if any year groups are showing a higher pupil intake than the Published Admission Number (PAN) (over subscription) a contribution will be required.

Droitwich Spa High School and Sixth Form has a PAN of three hundred and five (305) totalling a capacity of one thousand two hundred and twenty (1,220) total places (excluding the sixth form). At the time of writing the education impact assessment (22/02/22), the number of children on roll (NOR) within Droitwich Spa High School and Sixth Form was as follows:

### **Droitwich Spa High School and Sixth Form**

Number on Roll by Year Group (October 2021 school census)

School	PAN	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	TOTAL
Droitwich Spa High School and Sixth Form	305	292	263	256	265	96	78	<b>1,250</b>
<b>Deficit / Surplus Places</b>		<b>+13</b>	<b>+42</b>	<b>+49</b>	<b>+40</b>			<b>+144</b>

The initial assessment (22/02/22) demonstrated that Year group eight (8) was nearing capacity and had less spaces available than needed to maintain a five percent (5%) operational surplus of sixteen (16) places in each year group. Forecasted figures (as at 22/02/22) moving forward from 2022 to 2025 showed that the school is to be close to capacity in two (2) future intake years (2023 and 2025) without maintaining a five percent (5%) surplus of places. Table below shows the forecasted figures of children expected to be admitted into the intake year (Year 8) at Droitwich Spa High School & Sixth Form from years 2022 to 2025, taken from the original assessment:

2021 School Forecast	2022	2023	2024	2025

Droitwich Spa High School and Sixth Form	261	301	288	302
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Presently (28/11/2022), numbers have increased comparatively between the previous forecast and the current intake in the admission year 2022, with slight increases in year groups nine (9) and ten (10), which have reduced the number of surplus places across the school. See below:

Number on Roll by Year Group (November 2022, from admissions data)

School	PAN	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	TOTAL
Droitwich Spa High School and Sixth Form	305	266	293	274	255	111	95	<b>1,294</b>
<b>Deficit / Surplus Places</b>		<b>+39</b>	<b>+12</b>	<b>+31</b>	<b>+50</b>			<b>+132</b>

The 2022 School Forecast table shows the updated forecasted figures as of November 2022. When compared to the previous 2021 School Forecast table, the data below demonstrates an expected increase in the number of High School children in all future intake years up to 2025. The 2022 intake data is now in the NOR table above as we have entered the next academic year between the original assessment and this paper:

2022 School Forecast	2023	2024	2025
Droitwich Spa High School and Sixth Form	308	297	318

As shown, numbers at Droitwich Spa High School and Sixth Form are increasing in most year groups, with intake forecasted to be over capacity in 2023 and 2025, and 2024 intake figures not allowing for a five percent (5%) operational surplus. Compared to the forecast in the original assessment, forecasted figures based on a five (5) year average have increased in all future September intakes.

Therefore, based on all the above information a contribution towards high school provision will be required.

N = The gross number of dwellings on the development excluding Social and Affordable Rent housing, and 1-bed dwellings.

*Please note, Intermediate Rent, Rent to Buy, Affordable Housing and Self-Build housing are inclusive.*

Secondary School Contribution required: Four hundred and ninety-nine thousand, two hundred and sixty pounds (£499,260)

To provide additional education facilities at a Droitwich Spa High School and Sixth Form.

(Number of Liable Dwellings X Pupil Product multiplier for Secondary X Number of Year Groups X Percentage of Children without an Education and Health Care Plan (EHCP)) (Rounded up to the nearest integer) X Cost Per Secondary Pupil Place

$(N \times 0.04 \times 5 \times 0.97)$  (rounded up to a whole number) x £24,963

$102 \times 0.04 = 4.08 \times 5 = 20.4 \times 0.97 = 19.788 = 20 \times £24,963 = £499,260$

#### **SEND Education Contribution Justification**

As stated within the Worcestershire Education Planning Obligation Policy paragraph six point seven (6.7), for developments over the gross amount of fifty (50) dwellings, Specialist Educational Provision (SEND) contributions will be sought. This is due to the formula used to calculate a SEND contribution indicates a need for one (1) SEND place after fifty (50) dwellings.

Therefore, two (2) SEND places would require funding from the development to provide facilities either within a mainstream environment or within a special school facility. SEND contributions were calculated as shown:

Primary: (Number of Liable Dwellings X Pupil Product multiplier for Primary X Number of Year Groups X Percentage of Children with an Education and Health Care Plan (EHCP)) (Rounded to the nearest integer) X Cost Per Primary Pupil Place X Four

$(102 \text{ Dwellings} \times 0.05 \times 7 \times 0.03 = 1.071 \text{ (rounded to the nearest integer)} = 1 \times \text{£}18,062 \times 4 = \text{£}72,248$

Secondary: (Number of Liable Dwellings X Pupil Product multiplier for Secondary X Number of Year Groups X Percentage of Children with an Education and Health Care Plan (EHCP)) (Rounded to the nearest integer) X Cost Per Secondary Pupil Place X Four

$(102 \text{ Dwellings} \times 0.04 \times 6 \times 0.03 = 0.7344 \text{ (rounded to the nearest integer)} = 1 \times \text{£}24,963 \times 4 = \text{£}99,852$

Combined SEND Total: Primary contribution + Secondary contribution =  $\text{£}72,248 + \text{£}99,852 = \text{£}172,100$

### **Total Education Contribution**

Total education infrastructure contribution required: One million, one hundred and twenty-two, nine hundred and ten pounds (£1,122,910)

The contribution rate is applicable from 1st April 2020 to 31st March 2023. If a planning decision is not reached within the current financial year, it may be necessary to review the level of charges.